

"Consent or Not to Consent – That is the Question" Ethical Issues in Human Participant Research

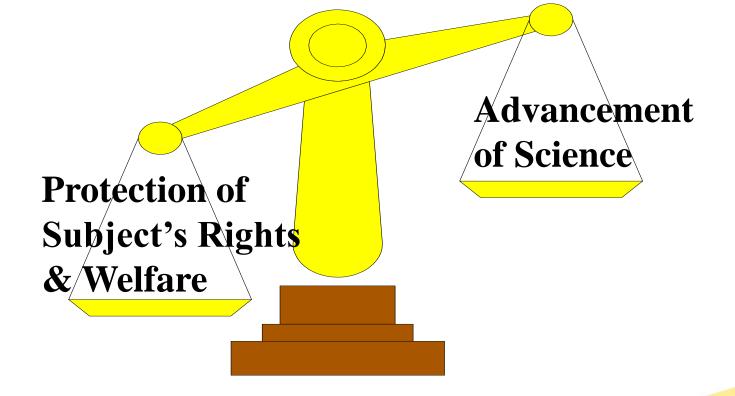
Jon Mark Hirshon, MD, MPH, PhD Senior IRB Vice-Chair University of Maryland, Baltimore

August 19, 2015

What We Will Cover:

- Historical perspective on research ethics
 - Focus on consent
- Federal regulations
- Waiver of Consent versus Exception from Informed Consent
- University of Maryland, Baltimore
 - Brief introduction to the Human Research Protection
 Program
 - Experiences with Exception From Informed Consent (EFIC) studies: RAMPART Case Study

Balancing Two Goals





Nuremberg Code (1947) First Codification of Research Guidelines

"The voluntary consent of the human subject is absolutely essential."

- No coercion in informed consent
- Subjects must be free to stop at any time.

- Prior animal data
- Scientific value; Anticipated results justify the risks
- Favorable risk/benefit ratio
- Suffering by subjects should be avoided
- No expectation of death/disability

Lessons Learned from Nuremberg Trials

Medical Practice

- Clinical Ethics: guided by Hippocratic Oath
 - Patient is silent; dutifully obedient to the beneficent physician
 - Doctor's primary obligation is the patient and acts in the patients' best interest

• Research

- Lies outside of the context of the physician-patient relationship
 - Primary goal is to test a hypothesis, secondary obligation is to subject
- Conflict of Roles?

Declaration of Helsinki World Medical Association

 Adopted by the 18th WMA General Assembly, Helsinki, Finland, June 1964

- Subsequent multiple amendments

- Updated informed consent
 - Consent individuals
 - Capable of giving informed consent
 - Recognizes that consent may not always be possible



Tuskegee Syphilis Study (1932 - 1972)

Ethical Issues



• Inadequate disclosure of information

- Subjects believed they were getting free treatment
- Told that spinal taps were therapy
- US Gov't actively prevented men from receiving penicillin
- 1972 press reports caused the U.S. Gov't to stop the study

The Belmont Report

April 18, 1979

Basic ethical principles

– Respect for Persons

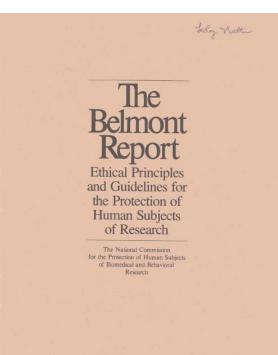
– Autonomy

Beneficence

- Maximizing benefits while minimizing risks
- Justice
 - Fair distribution of costs and benefits

• The Common Rule (1981)

No exceptions for emergencies





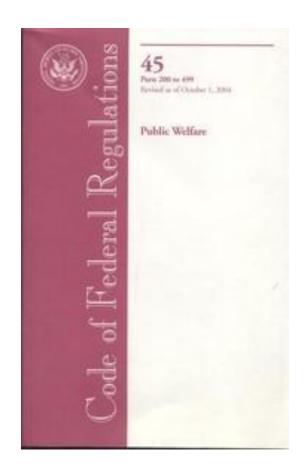
Informed Consent in Emergency Research

Consensus Statement From the Coalition Conference of Acute Resuscitation and Critical Care Researchers

Michelle H. Biros, MD, MS; Roger J. Lewis, MD, PhD; Carin M. Olson, MD; Jeffrey W. Runge, MD; Richard O. Cummins, MD, MPH; Norman Fost, MD, MPH

JAMA April 1995

FEDERAL REGULATIONS



DEFINITIONS

- *"Medical Practice"* (IRB is not involved)
 - Interventions designed solely to <u>enhance the well-being of</u> <u>the patient.</u>
 - Provides diagnosis, prevention or therapy with the expectation of a successful outcome.

• "Experimental"

- <u>Defined as new, untested or different</u>.
- An experimental procedure is <u>not</u> automatically categorized as research.
- A new "experimental" procedure should be formally researched (investigated) to determine if is safe and effective.

DEFINITIONS

- "Research" (IRB is involved)
 - Activities designed to contribute to generalizable knowledge.
 - Tests a hypothesis and draws conclusions.
 - Research is described in a formal protocol and a set of procedures designed to reach an objective.
 - The line between practice and research is often blurred.
 - Research and practice can occur simultaneously

What is a Human Subject?

- A "human subject" (participant, volunteer) is a <u>living individual about whom an investigator</u> <u>conducting research obtains:</u>
 - Data through intervention or interaction with the individual

or

Identifiable private information

From: 45 Code of Federal Regulations (CFR) 46.102

Responsibilities of the IRB and Human Research Protections Program

Protect the rights and welfare of human research subjects

 Determine if <u>Benefit</u> of the research (to the individual or society) *exceeds* the <u>Risk</u> to the participant (subject, volunteer, patient)

What is Informed Consent?

- It is a process- not just a document!
 - (1) disclosing to potential research subjects information needed to make an informed decision;
 - (2) facilitating the understanding of what has been disclosed; and
 - (3) promoting the voluntariness of the decision about whether or not to participate in the research

WAIVER OF CONSENT VS. EXCEPTION FROM INFORMED CONSENT (EFIC)



WAIVER OR ALTERATION OF INFORMED CONSENT

45 CFR 46.116(d)

To Waive or Alter Informed Consent

4 Conditions

- the research involves no more than minimal risk to the subjects;
- the waiver or alteration will not adversely affect the rights and welfare of the subjects;
- the research could not practicably be carried out without the waiver or alteration; and
- whenever appropriate, the subjects will be provided with additional pertinent information after participation.

Minimal Risk Research

 The probability and magnitude of harm or discomfort anticipated in the research are not greater in and of themselves than those ordinarily encountered in daily life or during the performance of routine physical or psychological examinations or tests.*

*[From: 45 CFR 46.102 i.]

Examples of Minimal Risk Research

- Chart review
- Survey
- Physical exam
- Drawing blood
- Review of previously collected specimens
- Collection of stool or sputum specimens

Not adversely affect the rights and welfare of the subjects

• Would the subject population consider their rights were violated?

• Open for interpretation

Research could not practicably be carried out

- Impracticable to conduct the research
 NOT just impracticable to obtain consent
- Scientific validity would be compromised if consent was required.
- Ethical concerns would be raised if consent were required

Subjects will be provided with additional pertinent information

- When appropriate
 - A debriefing after a "deception research"
 - New information is obtained that directly impacts the safety or welfare of he subjects

EXCEPTION FROM INFORMED CONSENT (EFIC) REQUIREMENTS IN EMERGENCY RESEARCH 21 CFR 50.24 AND 45 CFR 46.101

EFIC Requirements

21 CFR 50.24 and 45 CFR 46.101

- IRB responsible for the review, approval, and continuing review
- Life-threatening situation, available treatments are unproven or unsatisfactory
 - Collection of valid scientific evidence... is necessary to determine the safety and effectiveness of particular interventions

EFIC Requirements (cont.)

- Obtaining informed consent is not feasible
- The research holds out the prospect of direct benefit
 - Subjects are facing a life-threatening situation that necessitates intervention;
 - Prior animal and preclinical studies support the research
 - Risk/benefit ratio is reasonable, considering the medical condition and potential class of subjects

EFIC Requirements (cont.)

- The clinical investigation could not practicably be carried out without the waiver
- The length of potential therapeutic window is defined (i.e.- short window)
 - Efforts will be made to contact the a legally authorized representative within the window
- The IRB has reviewed and approved informed consent procedures and an informed consent document

EFIC Requirements: Additional Protections

- Consultation with the community
- Public disclosure to the community
- Establishment of an independent data monitoring committee
- Efforts made to contact family members will be summarized and available to the IRB at time of continuing review

What is community consultation?

 Consultation (including, where appropriate, consultation carried out by the IRB) with representatives of the communities in which the clinical investigation will be conducted and from which the subjects will be drawn

Who is the Community?

- Rule doesn't dictate how or what to do
 - Communities differ
 - Size
 - Homogeneity of population
 - Culture
 - Language
- Effective consultation
 - Multifaceted
 - Informative to IRBs and communities
 - Continuing
- Two way communication is key

UNIVERSITY OF MARYLAND, BALTIMORE

Human Research Protection Program & Exception from Informed Consent Case Study



Human Research Protection: UMB Model

Human Research Protection Program

Human Research Protection Office

Institutional Review Board

Human Research Protection Office (HRPO)

- The HRPO is the coordinating office for the Human Research Protections Program (HRPP)
 - The HRPP is a comprehensive system designed to ensure the protection of the rights and welfare of subjects in Human Research.
- HRPO provides support for the Institutional Review Board
 - Oversight of > 2,000 clinical research protocols.

HRPO's Mission

- The mission of our Human Research protection program plan is to protect the rights and welfare of subjects involved in Human Research that is overseen by this organization.
 - Foster a high caliber research culture through the support of investigators

Functions of the Human Research Protections Office

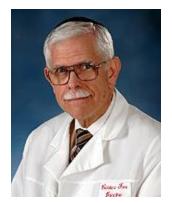
- Review Protocol Transactions
 - New, Amendments, Renewals, Reportable New Information
- Organize IRB meetings
- Monitor and Audit investigators to ensure compliance with regulations
- Educate the research community

What is an Institutional Review Board (IRB)?

- The group or committee that is given the responsibility by an institution to review research projects involving human subjects.
- Its primary purposes are
 - to assure the protection of the safety, rights and welfare of the human subjects.
 - determine if <u>Benefit</u> of the research (to the individual or society) <u>exceeds</u> the <u>Risk</u> to the participant (healthy volunteer or patient)
- By federal law, the group contains both scientific and non-scientific (community) members



James Campbell, Vice Chair, CRTMP Director

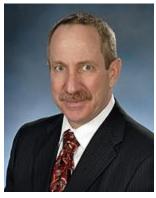


Robert Edelman, Vice Chair

IRB Leadership



Robert Rosenthal, Chair



Jon Mark Hirshon, Senior Vice Chair



Seth Himelhoch, Vice Chair



Peter Gaskin, Vice Chair



Carla Alexander, Vice Chair



Joseph Pellegrini, Vice Chair

IRB Meetings

- Small Committees
- Frequent (3x/week meetings)
- Affiliated Scientists
- Non-Scientists
- Unaffiliated Community Members
- Representative Advocates for Vulnerable Populations
- VA Representatives as Appropriate

What Aspects Are Important for an IRB Review?

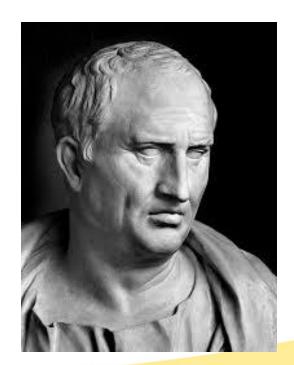
- Subjects adequately protected
- Potential Benefits > Risk
- Study design/scientific integrity of research
- Equitable Subject Selection (No Coercion)
- Appropriate Informed Consent
- Privacy & Confidentiality Protection
- Data & Safety Monitoring

The PI needs to:

- Assure appropriate oversight of research
- Respond to participant concerns
- Have adequate Data & Safety Monitoring
- Give appropriate care to the participants

The principal investigator is the critical component in the conduct of high quality research and in the assurance of human research subjects' safety

Collaborative Institutional Comprehensive Evaluation of Research Online (CICERO)



CICERO

- Electronic System
 - Creating, submitting, reviewing, documenting, communicating, storing
 - -Web-enabled database
 - -Benefits:
 - Reduces administrative burden
 - Improves consistency
 - Improves efficiency
 - Improves accountability
 - Modifiable

HRPP Checklists & Worksheets

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nd Additional Co sed for all reviews For initial revie made on the p regulations all CHECKLIST: For initial revie on the previou 1. The conv the regul complete	checklist is to provide support for IRB members or nsiderations when research involves waiver of the (initial, continuing, modification, review by the com w using the expedited procedure and modifications revious review have changed. the <u>Designated Revi</u> ng with protocol specific findings justifying those de don-Committee Review (HRP-402) and the IRB Of w using the convend IRB and for modifications ars review have changed, one of the following two ge- ened IRB completes the corresponding section of the itions along with protocol specific findings justifying d or retained. and IRB completes this checklist to document debe	consent process for planned emergence vened IRB, and review using the expedit and continuing reviews where the deter <u>ever</u> completes this checklist to docum terminations. The <u>Designated Reviews</u> ice retains this checklist in the protocol 1 d continuing reviews where the determin tions may be used: he TEMPLATE MINUTES (HRP-501) to those determinations, in which case this	y research. This checklist must be ed procedure.) minations relevant to this checklist ent determinations required by the attaches this checklist to file. nations relevant to this checklist made document determinations required by s checklist does not need to be	
	those determinations and the IRB Office retains this		along with protocol specific infungs	
	ormed Consent for Planned Emergency Researc		ist he "Yes" - Records or minutes	
	t protocol-specific findings justifying each of the fol			
Yes No	The research is NOT subject to regulation by a C			
Yes No	The Human Subjects are in a life-threatening situation.			
	Provide protocol specific findings justifying this determination:			
Yes 🗌 No	Available treatments are unproven or unsatisfactor			
Yes No	Provide protocol specific findings justifying this de		and a second address to a second address	
	The collection of valid scientific evidence, which may include evidence obtained through randomized placebo-controlled investigations, is necessary to determine the safety and effectiveness of particular interventions.			
	Provide protocol specific findings justifying this determination:			
Yes No	Obtaining informed consent is not feasible becau		neir informed consent as a result of	
	their medical condition.			
	Provide protocol specific findings justifying this de			
Yes No	Obtaining informed consent is not feasible becau		nust be administered before consent	
	from the subjects' legally authorized representation Provide protocol specific findings justifying this de			
Yes No	Obtaining informed consent is not feasible becau		prospectively the individuals likely to	
	become eligible for participation in the research.			
	Provide protocol specific findings justifying this de			
Yes No	Participation in the research holds out the prospe	ect of direct benefit to the subjects becau	ise they are facing a life-threatening	
	situation that necessitates intervention.			
	Provide protocol specific findings justifying this de Appropriate animal and other preclinical studies h		on derived from these studies and	
Yes No	related evidence support the potential for the inte			
	Provide protocol specific findings justifying this de		indifiada oubjoot	
☐ Yes	Risks associated with the investigation are reaso	nable in relation to what is known about		
	class of subjects, the risks and benefits of standard therapy, if any, and what is known about the risks and benefits of the			
	proposed intervention or activity.			
	Provide protocol specific findings justifying this de			
	The research could not practicably be carried out without the waiver. Provide protocol specific findings justifying this determination:			
Yes 🗌 No	The proposed investigational plan defines the len investigator has committed to attempting to conta	gth of the potential therapeutic window b		
	time and, if feasible, to asking the legally authorized representative contacted for consent within that window rather than			
	proceeding without consent. The investigator will summarize efforts made to contact legally authorized representatives and			
	make this information available to the IRB at the			
Yes No	Provide protocol specific findings justifying this de Additional protections of the rights and welfare of		duding where appropriate	
	consultation carried out by the IRB) with represer which the subjects will be drawn.			

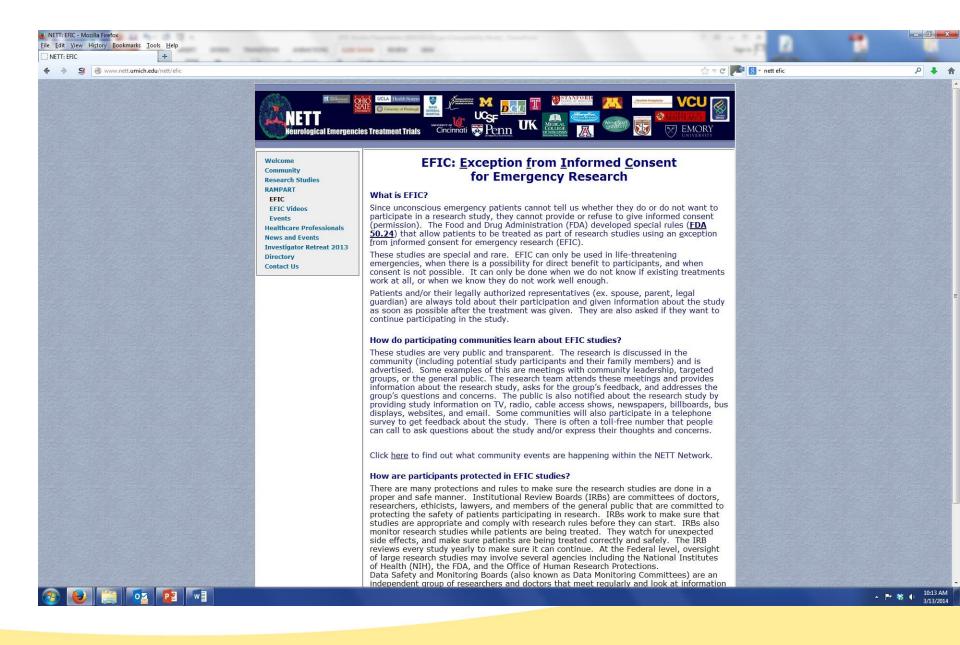
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Mart	MOBI	HRP-424	3/12/2014	2 of 2		
Yes 🗌	resea	Additional protections of the rights and wefare of the subjects will include public disclosure to the communities in which the research will be conducted and from which the subjects will be drawn, prior to initiation of the research, of plans for the investigation and its risks and expected benefits. Provide protocol specific findings justifying this determination:				
Ves 🗌	No Addit comp the re	Additional protocol specific findings justifying into settiemination: Additional protections of the rights and weffare of the subjects will include public disclosure of sufficient information following completion of the research to apprise the community and researchers of the study, including the demographic characteristics of the research population, and its results. Provide protocol specific findings justifying this determination:				
🗌 Yes 🔲	No Addit comr	Additional protections of the rights and wafare of the subjects will include establishment of an independent data monitoring committee to exercise oversight of the research. Provide protocol specific findings justifying this determination.				
Ves 🗌	No If obt has o legal inves of co	If obtaining informed consent is not feasible and a legally authorized representative is not reasonably available, the investigato has committed, if feasible, to attempting to contact within the therapeutic window the subject's family member who is not a legally authorized representative, and asking whether he or she objects to the subject's participation in the research. The investigator will summarize efforts made to contact family members and make this information available to the IRB at the time of continuing review. <i>Provide profecto specific findings justifying this determination:</i>				
Ves 🗌	No Proce legal subje docu	Procedures are in place to inform, at the earliest feasible opportunity, each subject, or if the subject remains incapacitated, a legally authorized representative of the subject, or if such a representative is not reasonably available, a family member, of the subject's inclusion in the research, the details of the investigation and other information contained in the informed consent document. Provide protocol specific findings justifying this determination:				
🗌 Yes 🔲	No There subje partic	There is a procedure to inform the subject, or if the subject remains incapacitated, a legally authorized representative of the subject, or if such a representative is not reasonably available, a family member, that he or she may discontinue the subject's participation at any time without penalty or loss of benefits to which the subject is otherwise entitled. Provide protocol specific findings justifying this determination:				
Yes 🗌	No Ifale subje	If a legally authorized representative or family member is told about the research and the subject's condition improves, the subject is also to be informed as soon as feasible. Provide protocol specific findings justifying link idetermination:				
🗌 Yes 🔲	No If a s family repre	If a subject is entered into a research with waived consent and the subject dies before a legally authorized representative or family member can be contacted, information about the research is to be provided to the subject's legally authorized representative or family member, if feasible. Provide protocol specific findings justifying this determination:				
Yes 🗌	No The i child or aff	The investigator will interpret "family member" to mean any one of the following legally competent persons: spouses; parents; children (including adopted children), brothers, sisters, and spouses of brothers and sisters; and any individual related by blood or affinity whose close association with the subject is the equivalent of a family relationship. <i>Provide protocol specific findings justifying this determination</i> .				
Yes 🗌		A If the research is FDA-regulated, the application (IND) or investigational of who are unable to consent. ("NIA" in Provide protocol specific findings juil	e protocol is being performed under a s device exemption (IDE) that clearly ide if not FDA-regulated) stifying this determination:	ntifies this protocol as including subjects		
🗌 Yes 🗌	No 🗌 Ni	A If the research is FDA-regulated, all	icensed physician who is a member of ch has concurred with the above findir	or consultant to the IRB and who is not igs. ("N/A" if not FDA-regulated)		

'The research may process only after institutional approval.

EFIC Research: Case Study

- Neurological Emergencies Treatment Trials (NETT) Network
 - NIH funded clinical trials network
 - Focuses on neurologic emergencies
 - Clinical coordinating center is at University of Michigan





Rapid Anticonvulsant **Medications Prior to Arrival Trial: Rampart** Study

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Intramuscular versus Intravenous Therapy for Prehospital Status Epilepticus

FEBRUARY 16, 2012

Robert Silbergleit, M.D., Valerie Durkalski, Ph.D., Daniel Lowenstein, M.D., Robin Conwit, M.D., Arthur Pancioli, M.D., Yuko Palesch, Ph.D., and William Barsan, M.D., for the NETT Investigators*

ABSTRACT

BACKGROUND

Early termination of prolonged seizures with intravenous administration of benzodiazepines improves outcomes. For faster and more reliable administration, paramedics increasingly use an intramuscular route.

METHODS

This double-blind, randomized, noninferiority trial compared the efficacy of intramuscular midazolam with that of intravenous lorazepam for children and adults in status epilepticus treated by parametics. Subjects whose convulsions had persisted for more than 5 minutes and who were still convulsing after paramedics arrived were given the study medication by either intramuscular autoinjector or intravenous infusion. The primary outcome was absence of seizures at the time of arrival in the emergency department without the need for rescue therapy. Secondary outcomes included endotracheal intubation, recurrent seizures, and timing of treatment relative to the cessation of convulsive seizures. This trial tested the hypothesis that intramuscular midazolam was noninferior to intravenous lorazepam by a margin of 10 percentage points.

RESULTS

At the time of arrival in the emergency department, seizures were absent without rescue therapy in 329 of 448 subjects (73.4%) in the intramuscular-midazolam group and in 282 of 445 (63.4%) in the intraxenous-lozazepam group (absolute difference, 10 percentage points; 95% confidence interval, 4.0 to 16.1; P<0.001 for both noninferiority and superiority). The two treatment groups were similar with respect to need for endotracheal intubation (14.1% of subjects with intramuscular midazolam and 14.4% with intravenous lorazepam) and recurrence of seizures (11.4% and 10.6%, respectively). Among subjects whose seizures ceased before arrival in the emergency department, the median times to active treatment were 1.2 minutes in the intramuscularmidazolam group and 4.8 minutes in the intravenous-lorazepam group, with corresponding median times. Adverse-event rates were similar in the two groups.

CONCLUSIONS

For subjects in status epilepticus, intramuscular midazolam is at least as safe and effective as intravenous lorazepam for prehospital seizure cessation. (Funded by the National Institute of Neurological Disorders and Stroke and others; ClinicalTrials.gov number, NC100809146.)

N ENGLI MED 366;7 NEJM.ORG FERRUARY 16, 2012

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*The Neurological Emergencies Treatment Trials (NETT) investigators are listed in the Supplementary Appendix, available at NEJM.org.

This article (10.1056/NEJMoa1107494) was updated on February 16, 2012.

N Engl J Med 2012;365:591-600. Copyright © 2012 Massachusetts Medical Society.

RAMPART STUDY OBJECTIVE

 To compare the efficacy of intramuscular midazolam with that of intravenous lorazepam for children and adults in status epilepticus treated by paramedics

Important EFIC Points

- Patients seizing (unable to consent)
- Potential life threatening condition
- Time sensitive condition
- Prior studies supported research
 - Clinical practice equivocal

Multi-Step Review & Approval Process

Network Level

- Extensive pre-research discussions
 - Thought leaders in emergency research and ethics
 - Investigators' meeting with IRB representatives
 - To primarily discuss exception from informed consent
- Site (UMB) Level

UMB Review and Approval

- Community consultation plan
 - Reviewed and approved by the IRB
 - Included:
 - Community meetings and survey
 - Identification of target groups
 - Media announcements
- Implementation of the consultation plan
- "Opt out" mechanism
 - Decline bracelet

Overall RAMPART Timeline at UMB

- January 2008: Network EFIC Meeting
- February 2008: FDA Investigational New Drug
- December 2008: Initial submission to UMB IRB
- January 2009: Initial IRB review (deferred)
 - Multiple subsequent IRB reviews and correspondence
- October 2009: IRB Approval

EFIC Controversies

- Pediatric research in Maryland
- Pre-hospital research in Maryland



What We Covered:

Historical perspective on research ethics

Focus on consent

- Federal regulations
- Waiver of Consent versus Exception from Informed Consent
- University of Maryland, Baltimore
 - Brief introduction to the Human Research Protection
 Program
 - Experiences with Exception From Informed Consent (EFIC) studies: RAMPART Case Study

Summary

- Waiver of Informed Consent ≠ EFIC
- EFIC is permissible for emergency research
 - Recognition that there are times/condition when informed consent is not possible
 - Rarely used, only for true emergencies
 - Special protections and conditions, in addition to the regular ethical review

Questions?

